Autoriteit Consument & Markt



Transfer of evidence from criminal procedures to the competition authority

Kevin.Hendriks@acm.nl

This contribution contains personal opinions and does not reflect the position of the Authority for Consumers & Markets

Bratislava 25/10/2017

Two Dutch cartelcases

- Shipswaste cartel
 - Decision of 16 November 2011 case no 6929
 - Collection of shipswaste in the port of Rotterdam



- Road construction cartel
 - Decision of 29 October 2010 case no's 6494/6836
 - Construction of roads in the south of NL

Evidence from criminal procedures used to start, and prove, competition cases

- Phone taps in two criminal investigations
- Public prosecutor transferred the evidence to the competition authority



 Public enforcement of competition law is exclusively administrative in NL.

Right to respect for private and family life, art 8 ECHR

- Right to privacy applies to undertakings (ECHR Société Colas Est)
- Two <u>separate</u> instances of interference of the right to privacy
 - 1. Placing phone taps (ECHR Klass and others v. Germany)
 - 2. Transfer of the information to the Competition Authority (*ECHR Leander v. Sweden*)



Interference with right to privacy can be justified

- Cumulative conditions to justify an interference:
 - 1. Is the interference in accordance with the "law"?



- 2. Legitimate aim? Limited list:
 - . . .
 - the economic well-being of the country
- 3. Necessary in a democratic society?

Interference with the right to privacy can be justified

The "law" has to be adequately precise.
 (ECHR Sunday Times, Groppera Radio AG v. Switserland)



- The conditions for placing phone taps have to be very precise (ECHR Huvig & Kruslin v. France, also: Dragojevic v. Croatia)
- A lighter interference requires a less precise norm (ECHR P.G. & J.H. v. UK)

Rulings by the district court of Rotterdam (first instance) of 11 July 2013

 National procedure (soft law) requires a written motivation (balancing of interests) by the public prosecutor



- A prior written motivation was absent
- The evidence is inadmissible
- Fining decisions annuled

Reversal by the court of appeals (second instance) of 9 July 2015

 Different interpretation of the national procedure. The law does not require a prior written motivation by the public prosecutor.



- The court applied the balance of interests test.
- The court concluded that the evidence is admissable.

Concluding remarks

- It is relevant to consider the gravity of the interference with privacy
- The court retro-actively justified the transfer of evidence in both Dutch cases.



- Adequate judicial review afterwards can make up for the absence of prior judicial review. (ECHR Delta Pekárny v Czech republic)
- Contacts with other authorities. Creating awareness with competition law and procedure to transfer evidence